



# Regional Operations in the 21<sup>st</sup> Century

**A Vital Role for MPOs** 



AMERICAN ASSOCIATION OF STATE HIGHWAY AND TRANSPORTATION OFFICIALS





## Purpose of this Meeting: Share Thoughts & Discuss

- Challenges brought about by the changing transportation environment and MAP 21
- How "operations" and supporting technologies can help address these challenges
- The importance of "mainstreaming" operations into the regional planning and programming processes
   o "Planning for Operations" – an objectives-driven,

performance-based approach

# What is Operations?

# Transportation Systems Management and Operations (TSMO, TSM&O)

- "Integrated strategies to optimize the performance of existing infrastructure through the implementation of multimodal and intermodal, cross-jurisdictional systems, services, and projects" (MAP 21)
- Regional integration an important consideration
   Many strategies are multi-modal
  - All require inter-agency collaboration, including coordinating with enforcement and incident responders

## Example Operations Strategies and Solutions

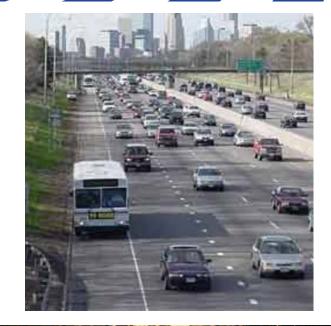
- Work Zone Management
- Traffic Incident
   Management
- Special Event Management
- Road Weather Management
- Transit Management
- Freight Management

- Traffic Signal
   Coordination
- Traveler Information
- Ramp Management
- Managed Lanes
- Active Traffic
   Management
- Integrated Corridor Management

Implemented and operated by transportation agencies (State DOT, transit agency, local DOT) on a day-to-day basis.

# The Transportation Environment is Changing

- Increased reliance on
   information and technology
- Increasing customer needs and expectations
- Growing emphasis on outcomes and performance measurement
- MAP 21 requirements
- Reduced financial resources
- Technology also offers opportunities – enhanced operations and regional multi-modal integration





## Technology Is Transforming Our World

#### Increased availability of information

- Internet connectivity, wireless communications, cloud computing
- Information is available 24/7 on mobile devices
- Shifting customer expectations: technology leads to improved efficiencies and service
- The future even more innovative technologies and a shorter shelf life

   New data services
   Connected / autonomous vehicles
- 14 Hawthorne to 94th & Foster

   Iocation SE Hawthorne & 39th

   direction Eastbound
   id 2625

   arrives 4:43 PM
   arrives 4:48 PM

   Image: SE Hawthorne Blvd
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Add Stop

Cance

4-Hawthorne

(Source: Portland TriMet)

# Customer Expectations and Needs are Changing

#### Public's expectations of government

- Increased productivity and efficiency
- Greater demand for accountability value expected from the use of tax dollars and transit fares
- Transportation network viewed as a "whole"; not concerned with which agency owns the facility
- Improved performance and services for commuter, freight, recreational, and other trips
  - Mobility including reduced delays and congestion
  - o Safety
  - Accurate, timely, and accessible information
  - o Reliability (a focus of SHRP 2 program)

### **Performance Measures**

#### **Element of increased accountability**

*"The game gets serious when you start to keep score!"* Increasing focus on outcomes – improvements in safety, mobility, reliability, on-time performance, emissions, etc.

#### **Emphasized in MAP 21**

Goals and associated measures being established for:

- Safety
- Infrastructure Condition
- Congestion Reduction
- System Reliability

- Freight Movement and Economic Vitality
  - Environmental Sustainability
- Reduced Project Delivery Delays

## MAP 21 and Performance-Based Planning

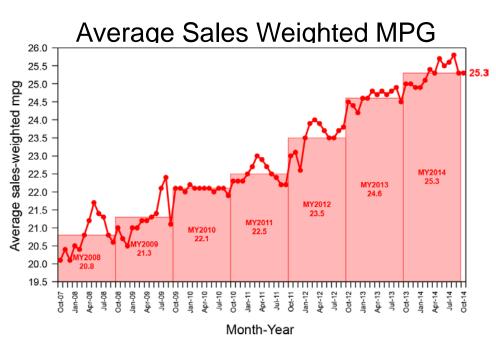
- MPOs and State DOTs must consider projects and strategies as part of their planning process that promote efficient operations.
- Metropolitan planning processes will use a performance-based approach to transportation decision making.
  - Plan will include performance measures, targets, and system performance report.
  - TIP will link investment priorities to performance targets in Plan to extent possible.

## Increasing Financial Constraints

Decreasing fuel tax revenues going into Trust Fund

- No change in the federal gas tax since 1993
   Predictions that fund will become insolvent soon
- Increased fuel efficiency
   New CAFE standards
  - Emerging fleet of electric vehicles and plug-in hybrids pay no fuel tax

#### MUST DO MORE WITH LESS



# Operations Can Help Address These Challenges

#### Leverage Technology

- Preserve and maximize existing capacity
- Enhance safety
- Promote mobility and customer outreach
- Improve reliability for commuters and freight
- Enhance sustainability and livability
- Monitor performance
- Implement quickly at relatively low cost
- Help achieve regional goals





#### **Benefits From Operations**

Regional Goals	Incident Management	Transit Management	Traffic Signal Coord.	Traveler Information	ATM – Variable Speeds	Managed Lanes	Integrated Corridor
Mobility					$\bigcirc$		
Reliability							
Safety		$\bigcirc$		$\bigcirc$			$\bigcirc$
Environment							

### Operations in Support of Mobility and Safety

<b>Operations Strategy</b>	Example Benefits
Dynamic Speed Limits	<ul> <li>Crashes reduced 10% - 30%</li> <li>Secondary crashes reduced 50%</li> <li>Improved reliability</li> </ul>
Dynamic Shoulder Running	<ul><li>Travel times reduced up to 25%</li><li>No impact on safety</li></ul>
Ramp Metering	<ul> <li>Crashes reduced 15% - 40%</li> <li>Travel times increased 10% +</li> </ul>
Transit Signal Priority	<ul><li>Bus times improved 2% - 15%</li><li>Minimal impact to side streets</li></ul>
Adaptive Signal Control	<ul> <li>Delay reduced 4% - 40%</li> </ul>
Integrated Corridor	• Estimated B/C of 5-10 : 1

## Operations in Support of Sustainability

#### Promotes the entire "triple bottom line"

- Economic

   Improved mobility
   and reliability
- Social

   Enhanced safety
- Environmental

   Reduced emissions
   and GHG

# Examples of Environmental Benefits

- Traffic signal control: Emissions reduced 3% -22%
- Congestion mitigation strategies (e.g., incident management): CO2 reduced 7% -12%
- Variable speed displays: CO2 reduced 10% - 20%
- Operations and ITS support "eco-driving" measures

## Operations in Support of Livability

- Addresses safety
- Helps provide range of transportation choices

   Multi-modal traveler information
   Connecting the modal pieces (ICM)
- Supports fast, frequent, and dependable public transportation
- Enhances the environment
  - Reduced emissions including GHG
- Supports travel demand management (TDM) approaches
  - o Traveler information, managed lanes, and pricing

## Operations in Support of Climate Adaptation

Extreme Weather	Supporting Operations / ITS
Hot Days (buckling pavements, cars overheating, wildfires)	<ul> <li>ATM (variable speed limits)</li> <li>Incident management</li> <li>Work zone management</li> </ul>
Rising Sea Levels / Storm Surge	<ul> <li>Traveler information</li> <li>Roadway / transit diversions</li> </ul>
Increased number / intensity of precipitation events	<ul><li>ATM (variable speed limits)</li><li>Incident management</li></ul>
Increased Hurricane and Super Storm Frequency	<ul> <li>Contra-flow operations</li> <li>Ramp management / closures</li> <li>Integrated Corridor Management along evacuation routes</li> </ul>

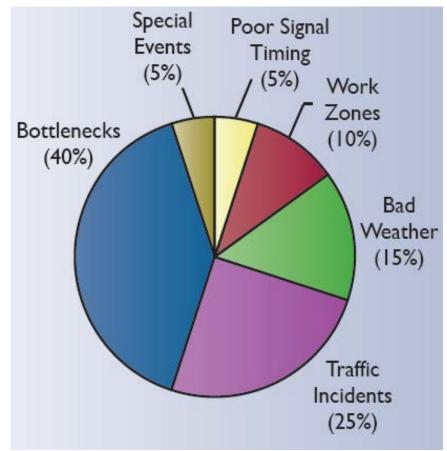
**Resiliency Operations Critical Before and After Weather Event** 

# Traditional Approach to Managing Transportation

- Predict future (long-range) traffic volumes
- Fund major capital projects to provide additional capacity

# This only addresses 40% of the congestion problem.

 Also becoming more and more difficult to provide new capacity Causes of Congestion (Source: FHWA, 2005)



# Providing Effective, Safe and Reliable Transportation

- Building the necessary infrastructure
- Keeping in a state of good repair (maintenance and reconstruction)
- Operating and managing the infrastructure on a dayto-day basis

Core attributes of planning process for decades (LRTP, TIP)

Operations should be integrated into the traditional planning and programming processes

"Mainstreaming"

New construction will continue to be important. But we can't build our way out of congestion!

## **Mainstreaming Operations**

- "Planning for Operations" a joint effort between planners and operators to merge operations into traditional planning and programming
- Develop and program operations strategies based on regional goals, objectives and performance measures.
- Enhance the process so that operations investments are on par with construction and preservation funding.
- Help meet requirements of MAP 21 (e.g., "promote efficient operations").



#### Key Attributes of Planning for Operations



#### "Objectives – Driven Performance-Based Approach"

- Multi-modal collaboration between agencies and jurisdictions, and between planners and operators
- Focus on regional goals, objectives and specific outcomes

   Not just implement a project or solve a location-specific
   problem.
- Prioritize investments to achieve operations objectives and improve transportation system performance
- Include operations strategies and supporting technologies in Transportation Plans and TIP
- Demonstrate accountability through performance measures

## Objectives – Driven, Performance-Based Approach



## SMART Operations Objectives



Operations objectives are developed through collaboration with a broad range of regional participants and reflect regional values.

Specific. Sufficient to guide approaches.

Measurable. Quantitative/qualitative measurement.

Agreed. Consensus among partners.

**R**ealistic. Can be accomplished with available resources.

Time-Bound. Identified time-frame for accomplishment.

Associated performance measures are **outcome**-based.

#### Summary



- Operations is a critical component for managing the transportation network on a daily basis.
  - Enhances mobility, reliability, safety, and environment;
  - Provides a sustainable transportation network;
  - Supports a performance-based approach, focusing on outcomes; and,
  - o Achieves quick and cost-effective implementation.
- To be successful, operations needs to be "mainstreamed" into the regional planning and programming processes and documentation

#### You have an important role to play.

# Help Mainstream Operations into the Planning Process

#### **Traditional Focus**

- Long term
- Capital investment
- Project orientation
- Capacity deficiencies
- Link improvements
- Environmental impacts
- Recurring congestion (from forecasts)



- Significant collaboration
- Consideration on nonrecurring congestion and operations
- An objectives-driven approach
- Performance-based focus on outcomes
- Network and region-wide applications
- On-going funding for operations and maintenance

A New Source of Information on TSM&O

#### National Operations Center of Excellence



- Partnership of AASHTO, ITE, and ITS America with support from the FHWA
- Offers a document library, peer exchanges, webinars, on-call assistance, assessments, and other TSM&O support via the Operations Technical Services Program.

• A place to share information as well as receive it

www.transportationops.org



- Demonstrate commitment and involvement today's issues require regional approaches
- Support the mainstreaming of operations

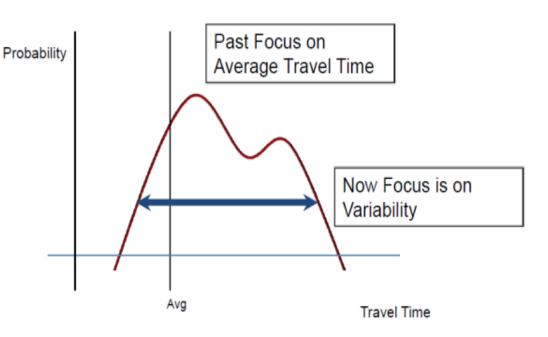
   Develop a Regional Operations Plan and objectives
   Integrate operations into the CMP and TIP
- Empower the people in your respective agencies who can make it happen and give them the resources they need.
- If you need assistance Contact:
- FHWA: Steve Clinger (Stephen.Clinger@dot.gov)
- AASHTO: Gummada Murthy (gmurthy@aashto.org)

# Questions

### ADDITIONAL SLIDES AS APPROPRIATE

### What is "Reliability"?

- Consistency or dependability in travel times.
  - As measured from day to day, or across different times of day.
- Less tolerance for unexpected delays.
- Planning for travel variability has costs for users, including individuals, transit operators, freight and their end users.



### **Transit Management**



#### **Example Benefits**

- AVL / CAD improved schedule adherence by 9% - 23%
- TSP improved bus travel times by 2% – 15% (minimal impact on side street traffic)

- Automated Vehicle Location (AVL)
- Computer Aided Dispatch (CAD)
- Automatic Passenger Counting (APC)
- Bus Rapid Transit (BRT)
- Transit Signal Priority (TSP)
- Transfer Connection Protection
- Automated Fare Media

